

INCOMING TELEGRAM

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FROM: DJAKARTA

TO: Secretary of State DEPARTMENT OF STATE A/CDC/MR

NO: 749, OCTOBER 27

PRIORITY.

ACTION DEPARTMENT 749, INFORMATION CINCPAC 147, USUN 84.

CINCPAC FOR POLAD.

POLICY.

EMBASSY TELEGRAM 744.

NUMBER OF INDICATORS POINT TO POSSIBLE ATTEMPT BY INDOS TO TAKE LEAD AMONG UNALIGNED NATIONS IN SEEKING NEGOTIATED SETTLEMENT OVER CUBA.

DURING CONVERSATION REFERENCE TELEGRAM SUBANDRIO APPEARED TO BE TRYING ELICIT SOME SHOW OF INTEREST IN A CONCILIATION EFFORT. CHARGE OFFERED ABSOLUTELY NO ENCOURAGEMENT. NEVERTHELESS, FOLLOWING MEETING, WHICH HAD BEEN IMMEDIATELY PRECEDED BY MEETING WITH SOVIET AMBASSADOR, SUBANDRIO RECEIVED PRESS, SOUGHT TO CREATE IMPRESSION BOTH US, USSR, SEEKING GOI HELP.

PIA REPORTED SUBANDRIO SAYING GOI TRYING HARD GET SOVIET UNION, US MEET AT CONFERENCE TABLE, PEACEFULLY RESOLVE DISPUTE WHICH THREATENING SET WORLD AFLAME. WENT ON TO SAY SOVIET AMBASSADOR, CHARGE HAD TAKEN INITIATIVE IN SEEKING APPOINTMENTS. SUKARNO, SUBANDRIO QUOTED AS SAYING, HAD INSTRUCTED HIM NOT ONLY FOLLOW DEVELOPMENTS OUT SEEK MODUS TO HAVE TWO SIDES SET AROUND CONFERENCE TABLE.

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"MY CONVERSATIONS WITH REPRESENTATIVES (CHARGE, SOVIET AMBASSADOR) ARE AIMED AT STUDYING SUCH POSSIBILITIES,"
PIA REPORTED FOREIGN MINISTER STATEMENT.

SUBANDRIO SAID INDO ATTITUDE ON CUBAN QUESTION WAS CLEAR, GOI BELIEVED EVERY COUNTRY MUST BE GIVEN RIGHT TO DEVELOP ITSELF ACCORDING TO ITS OWN CONCEPT. BUT WHAT LA NOW INVOLVED WAS "POSSIBILITY THAT PHYSICAL CONFRONTATION BETWEEN SOVIET UNION, UNITED STATES MAY NOT BE AVOIDED. "IN SUCH A SITUATION IT IS OUR OBLIGATION TO SEEK SETTLEMENT ON HIGH LEVEL, NAMELY BY WAY OF REALIZING NEGOTIATIONS BETWEEN SOVIETS AND US."

AS RESULT, SUKARNO
NOW CONSIDERING WHAT MIGHT BE DONE IN "POSITIVE" WAY TO
LESSEN TENSION.

CHARGE HAS BRIEFED SEVERAL INDO LEADERS, FOUND THEIR
REACTION FRIENDLY, GENERALLY UNDERSTANDING.

IN
RESPONSE HIS REQUEST FOR OPINION, CHARGE SAID HE WAS SURE US
WOULD WELCOME ANY ACTION WHICH ACHIEVED THAT RESULT.

ALL ELEMENTS OF COUNTRY TEAM HAVE BEEN ENGAGED FOR
SEVERAL DAYS IN BRIEFING CONTACTS AMONG LEADERS, OPINION
MOLDERS ON BASIS OF INFORMATION FURNISHED BY DEPARTMENT.

IN ALL CONVERSATIONS THERE HAS BEEN LITTLE DIFFICULTY
IN PUTTING ACROSS POINT THAT US MEANS BUSINESS.

SOME, REPORTEDLY INCLUDING PRESIDENT SUKARNO, HAVE
EXPRESSED VIEW THAT RESULT OF US ACTION MAY IN LONG

RUN PROVIDE

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RUN PROVIDE BENEFIT TO WORLD BY BRINGING SOME SETTLEMENT OF BROADER ISSUES WITH SOVIETS. BY THIS SOME INDOS HAVE IN MIND SETTLEMENT OF GERMAN QUESTION AS PART OF OVER-ALL AGREEMENT.

SINCE DRAFTING FOREGOING HAVE RECEIVED DEPARTMENT TELEGRAM 498. EMBASSY TELEGRAM 744 DID NOT, OF COURSE, GIVE MORE THAN BARE OUTLINE OF POINTS MADE BY CHARGE IN HIS PRESENTATION, SINCE THESE BASED ON CLEAR GUIDELINES WITH WHICH DEPARTMENT THOROUGHLY FAMILIAR. DEPARTMENT MAY REST ASSURED CHARGE LEFT NOTHING UNDONE TO IMPRESS ON SUBANDRIO SERIOUSNESS OF OUR PURPOSE, AND THERE IS NO DOUBT THAT HE UNDERSTANDS OUR ATTITUDE THOROUGHLY. LIKEWISE, IN DELIVERING PRESIDENT KENNEDY'S LETTER TO PRESIDENT SUKARNO, CHARGE HAD OPPORTUNITY BRIEFLY TO EMPHASIZE SERIOUSNESS OF PROBLEM. CHARGE WILL REEMPHASIZE OUR VIEWS TO SUBANDRIO AT FIRST OPPORTUNITY.

ALSO IN CONVERSATION YESTERDAY CHARGE, RELYING ON INFORMATION THEN AT HAND, ASSURED SUBANDRIO THAT INDO EMBASSY WASHINGTON WOULD BE SHOWN PHOTOGRAPHIC PROOF WHICH CLEARLY ESTABLISHED FALSITY OF SOVIET, CUBAN STATEMENTS.

HENDERSON

SJR

DEPARTMENT OF STATE A/CDC/LR

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